

Message Text

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TAGS: PARM, US, UR

SUBJECT: TTBT/PNE NEGOTIATIONS: RESTRICTED MEETING, OCTOBER 16, 1975

TTBT/PNE DELEGATION MESSAGE NO. 54

REF: MOSCOW 14843

1. STOESSEL STATEMENT IN RESTRICTED MEETING OCTOBER 16 (REFTEL) NOTED THAT EXPERTS WERE NOW MAKING PROGRESS IN DEVELOPING AD REFERENDUM LANGUAGE, AND EXPRESSED HOPE THIS WOULD CONTINUE. HE AND MOROKHOV SHOULD MEET AS FREQUENTLY AS NECESSARY TO GUIDE EXPERTS AND TO ENSURE PROGRESS CONTINUES. MOROKHOV SAID HE SHARED STOESSEL'S COMMENTS, AND PREPARED TO TAKE STOCK IN PM OCTOBER 20 RESTRICTED MEETING AS TO FURTHER WORK SCHEDULE. THIS AGREED. MOROKHOV MADE SUGGESTION TO INCLUDE ISSUES OF PRINCIPLE IN TREATY AND PROTOCOL, WITH DETAILS IN SEPARATE AGREEMENT(S) TO BE HANDLED BY COMMISSION SUCH AS SALT SCC. STOESSEL REAFFIRMED US PREPARED TO BE FLEXIBLE ON FORM AND ORGANIZATION OF DOCUMENTS, BUT ALL ASPECTS--INCLUDING DETAILS--OF ESSENTIAL PROVISIONS MUST BE AGREED UPON BETWEEN US BEFORE IT POSSIBLE TO CONSIDER QUESTIONS ON FORM OF DOCUMENTS. END SUMMARY.

2. MAIN POINT IN OCTOBER 16 RESTRICTED MEETING (STOESSEL/BUCHHEM/MARTIN/TUNIK - MOROKHOV/TIMERBAEV/KOVALEV) WAS
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MOROKHOV PROPOSAL TO INCORPORATE ISSUES OF PRINCIPLE

IN TWO BASIC DOCUMENTS (A TREATY AND A PROTOCOL), WITH AN INDICATION IN THOSE TEXTS THAT DETAILS ARE TO BE DETERMINED THROUGH AGREEMENT BETWEEN THE PARTIES WHICH WOULD BE WORKED OUT BY A COMMISSION SUCH AS SALT SCC.

3. MORKKHOV REVIEWED HIS PROPOSAL SEVERAL TIMES IN HIS REMARKS, DURING COURSE OF WHICH HE DID STATE THAT EXPERTS IN THEIR CURRENT WORK COULD DEVELOP BOTH SETS OF DOCUMENTS, I.E., TREATY AND PROTOCOL FOR ISSUES OF PRINCIPLE, AND SEPARATE AGREEMENT FOR DETAILS.

4. MOROKHOV MADE CLEAR THAT USSR NOT OBJECTING TO ANY AGREEMENTS ALREADY REACHED BETWEEN EXPERTS. INDEED, THE PROVISIONS IN US DRAFT PROTOCOLS ALMOST ENTIRELY ACCEPTABLE IN SUBSTANCE FOR PURPOSES OF VERIFICATION, BUT DEGREE AND COMPLEXITY OF MANY OF DETAILS OVERBURDENS BASIC TEXTS.

5. CONTENT OF AGREEMENTS IN WHICH DETAILS CONTAINED CAN AND SHOULD BE CHANGED OVER TIME TO INCORPORATE IMPROVEMENTS. IT USEFUL TO HAVE GREATER FLEXIBILITY TO DO THIS WITHOUT NECESSARILY GOING THROUGH ENTIRE RATIFICATION PROCESS AD INITIO. THAT SEEMS MORE SENSIBLE WAY OF TREATING POINTS WHICH MAY CHANGE OVER TIME OR ABOUT WHICH WE DO NOT NOW KNOW EVERYTHING.

6. MOROKHOV MADE CLEAR THAT ONE BENEFIT OF HIS PROPOSAL WOULD BE THAT TREATY AND PROTOCOL COULD BE "PROCESSED" IN MANNER DIFFERENT FROM AGREEMENTS IN WHICH DETAILS CONTAINED. ONE EXAMPLE OF HIS PROPOSAL PROVIDED BY MOROKHOV WOULD HAVE PROVISION IN BASIC DOCUMENTS STATEING THAT SPECIFIC RIGHTS AND FUNCTIONS OF OBSERVERS ARE TO BE DETERMINED BY AGREEMENT BETWEEN THE PARTIES; SUCH DETAILED OBSERVER RIGHTS AND FUNCTIONS WOULD BE CONTAINED IN SEPARATE AGREEMENT.

7. AS ANOTHER EXAMPLE MOROKHOV SAID LET US ASSUME THAT EXPERTS AGREE ON COMMON OR UNIFIED EQUIPMENT FOR YIELD VERIFICATION. AT THIS POINT HE INTERJECTED TO ASK IF HE COULD ALLOW HIMSELF SUCH AN ASSUMPTION. STOESSEL SAID THIS NEED NOT NECESSARILY BE EXCLUDED. RETURNING TO HIS SECRET

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EXAMPLE, MOROKHOV ASKED IF IT WAS NECESSARY TO INCLUDE ALL TECHNICAL SPECIFICS FOR SUCH EQUIPMENT IN THE TREATY OR PROTOCOL. HE SAID IT SEEMED CERTAIN THAT SUCH EQUIPMENT WOULD BE IMPROVED OVER TIME AND TO CHANGE THE BASIC DOCUMENTS ON EACH OCCASION SEEMED TO HIM CUMBERSOME AND DIFFICULT.

8. IT WAS POINTED OUT TO MOROKHOV THAT US DRAFT PROTOCOL

II ARTICLE PARA 4(A) ALREADY PROVIDED FOR CHANGES IN EQUIPMENT AND SPECIFICATIONS AS MIGHT BECOME NECESSARY WITHOUT HAVING TO REVISE WHOLE TREATY. MOROKHOV SAID HE UNDERSTOOD US WISHED TO PRESERVE ITS TEXT, BUT ASKED THAT PROBLEM BE VIEWED IN A GENERAL SENSE.

9. MOROKHOV SAID COMMISSION HE PROPOSED COULD BE GOVERNMENTAL OR DEPARTMENTAL. USSR KNOWS US PREFERS FORMER, AND MOROKHOV DID NOT EXPECT OBJECTIONS TO THIS ON SOVIET SIDE.

10. SOTESSEL SAID MOROKHOV'S "INTERESTING" REMARKS WOULD BE CAREFULLY CONSIDERED. HE AGREED THAT US PROTOCOLS CONTAINED CONSIDERABLE DETAIL, BUT SUBJECT IS COMPLICATED ONE. MOROKHOV HAD SUGGESTED IT WOULD BE UNUSUAL TO INCLUDE SUCH DEGREE OF DETAIL AS PART OF TREATY, BUT STOESSEL POINTED OUT THAT TTBT PROTOCOL INCLUDES DETAILS ON COMPLICATED QUESTION.

11. STOESSEL EMPHASIZED THAT US WOULD BE OPEN-MINDED AND FLEXIBLE AS TO FORM AND ORGANIZATION OF DOCUMENTS, BUT ALL ASPECTS -- INCLUDING DETAILS -- OF ESSENTIAL PROVISIONS MUST BE CLEAR AND US AND USSR MUST AGREE ON THEM BEFORE IT POSSIBLE TO CONSIDER QUESTIONS OF DOCUMENT FORM.

12. AT CONCLUSION OF MEETING MOROKHOV REAFFIRMED THAT SOVIET EXPERTS ON YIELD MEASURING EQUIPMENT AVAILABLE OCTOBER 20 TO DISPLAY INSTRUMENT AND MAKE PRESENTATION ON DISCRETE METHOD.

13. IN PRIVATE CONVERSATION BETWEEN MOROKHOV AND STOESSEL BEFORE THIS AFTERNOON'S MEETING, STOESSEL REFERRED TO TIMERBAEV'S REMARKS (MOSCOW 14809) CONCERNING POSSIBILITY OF RECESS TO ALLOW BOTH SIDES TO GIVE NECESSARY STUDY TO
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OUTSTANDING QUESTIONS. STOESSEL NOTED MOROKHOV'S PROPOSALS ON JOINT SLIFER PROJECT AND ON UTILIZATION OF SEISMIC EQUIPMENT AS EXAMPLES OF MATTERS ON WHICH WE FELT FURTHER STUDY IN WASHINGTON WOULD BE REQUIRED BEFORE WE COULD FORMULATE OUR POSITION. HE THEREFORE FELT THAT SHORT WORKING RECESS TO BEGIN NEXT WEEK FOLLOWING SOVIET PRESENTATION OF THEIR SLIFER TECHNOLOGY WOULD BE USEFUL.

14. MOROKHOV SAID IT WAS IMPORTANT THAT TWO SIDES BE CLEAR ON STATUS OF MAIN REMAINING ISSUES BEFORE RECESSING; THIS WAS ESSENTIAL FOR HIM IN TERMS OF REPORTING TO HIS AUTHORITIES. STOESSEL AGREED, AND SAID HE FELT WORKING GROUPS WERE IN PROCESS OF DEFINING ISSUES WHICH REQUIRED FURTHER WORK AND THUS IT SHOULD BE POSSIBLE TO SUM UP SITUATION IN RESTRICTED MEETING OF HEADS OF DELEGATION

NEXT MONDAY AFTERNOON AND DECIDE ON NEXT STEPS. MORKHOV
AGREED.
STOESSEL

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